# ANNUAL FINANCIAL REPORT OF THE REGIONAL SCHOOL DISTRICT NO. 13

FOR THE YEAR ENDED
JUNE 30, 2007

### ANNUAL FINANCIAL REPORT AS OF AND FOR THE YEAR ENDED JUNE 30, 2007 TABLE OF CONTENTS

	FINANCIAL SECTION	
		<u>PAGE</u>
	INDEPENDENT AUDITORS' REPORT	. 1
	MANAGEMENT'S DISCUSSION AND ANALYSIS	3
	BASIC FINANCIAL STATEMENTS	
GOV	ERNMENT-WIDE FINANCIAL STATEMENTS:	
EXHI	<u>BITS</u>	
Α	STATEMENT OF NET ASSETS	9 -
В	STATEMENT OF ACTIVITIES	10
FUND	FINANCIAL STATEMENTS:	
C	BALANCE SHEET - GOVERNMENTAL FUNDS AND RECONCILIATION OF FUND BALANCE TO NET ASSETS OF GOVERNMENTAL ACTIVITIES	11
D	STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS	13
E	RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO STATEMENT OF ACTIVITIES	14
F	STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND	15
G	STATEMENT OF NET ASSETS - PROPRIETARY FUNDS	16
Н	STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS - PROPRIETARY FUNDS	17
I	STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS	18
· J	STATEMENT OF FIDUCIARY NET ASSETS	19
K	STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS	20
L	NOTES TO BASIC FINANCIAL STATEMENTS	21
REQUIR	RED SUPPLEMENTARY INFORMATION:	
	SCHEDULE OF FUNDING PROGRESS - REGIONAL SCHOOL DISTRICT NO. 13 RETIREMENT SYSTEM	20

SCHEDULES	<u>PAGE</u>
SUPPLEMENTAL SCHEDULES GENERAL FUND	
1 SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES - BUDGET AND ACTUAL	40
2 SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL	41
NONMAJOR GOVERNMENTAL FUNDS	
3 COMBINING BALANCE SHEET	42
4 COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES	43
FIDUCIARY FUNDS	
5 COMBINING STATEMENT OF FIDUCIARY NET ASSETS	44
6 COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS - FIDUCIARY FUNDS	45
7 AGENCY FUNDS - COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITY	46
8 COMPUTATION OF DEBT LIMITATION	47
FEDERAL SINGLE AUDIT	
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	48
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	49
SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS.	50
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	51
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF BASIC FINANCIAL STATEMENTS PERFORMED	
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	53
INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133	55

### REGIONAL SCHOOL DISTRICT NO. 13 TABLE OF CONTENTS (CONTINUED)

	<u>PAGE</u>
STATE SINGLE AUDIT	
SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE	57
NOTE TO SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE	58
SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS.	59
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	60
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS.	62
INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE STATE SINGLE AUDIT ACT	64

#### Financial Section



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#### **INDEPENDENT AUDITORS' REPORT**

To the Board of Education Regional School District No. 13 Durham, Connecticut

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Regional School District No. 13, as of and for the year ended June 30, 2007, which collectively comprise the District's basic financial statements as listed in the table of contents. These basic financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Regional School District No. 13, as of June 30, 2007, and the respective changes in financial position thereof and the respective budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated November 21, 2007, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis and Schedule of Funding Progress - Regional School District No. 13 Retirement System on pages 3 through 8 and page 39, respectively, are not a required part of the basic financial statements but are supplementary information required by Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.



Board of Education Page Two

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Regional School District No. 13's basic financial statements. The supplementary schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund financial statements and other schedules as listed in the table of contents have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

New London, Connecticut

Kostin, Ruffkess & Company, uc

November 27, 2007

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SUSAN L. VICCARO Superintendent of Schools

RONALD MELNIK
Business Manager

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2007

As management of the Regional School District No.13, we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2007.

#### Financial Highlights

- The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$29,249,489 (net assets).
- The District's total net assets increased by \$1,892,416. This increase is attributable to payment of long term debt of \$1,830,000. As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$2,053,894, an increase of \$920,450 in comparison with the prior year.
- At the end of the current fiscal year, the fund balance of the general fund of \$1,372,956 was designated for next year's budget.
- The District's total debt decreased by \$2,134,778 (9.88%) during the current fiscal year. The key factors in this net decrease were the issuance of \$123,336 in capital leases, the issuance of long term debt of \$25,500 bond principal payments of \$1,830,000 and capital lease payments of \$476,367.

#### **Overview of the Basic Financial Statements**

This discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the District's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

All of the functions of the District are principally supported by assessments to member towns and intergovernmental revenues. The governmental activities of the District include instructional programs, guidance services, curriculum development, educational media, general administration, student activities, and transportation.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains 10 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, capital projects fund and the special school grants and programs fund, all of which are considered to be major funds. Data from the other 7 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The District adopts an annual budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

**Proprietary Fund.** The internal service fund is used to account for the self insurance medical benefits activity of the District. Since the District has only governmental functions, they have been included within governmental activities in the government-wide financial statements.

The data for the internal service fund is provided in Exhibits G, H, and I of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the District's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's progress in funding its obligation to provide pension benefits to its employees.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information on pensions.

#### Government-Wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the District, assets exceeded liabilities by \$29,249,489 at the close of the most recent fiscal year.

By far the largest portion of the District's net assets (84.3%) reflects its investment in capital assets (e.g., land improvements, buildings, machinery, and equipment), less any related debt used to acquire those assets that are still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Region 13
Net Assets
Governmental Activities

	2007	2006	
Current and other assets	\$ 5,162,979	\$ 5,250,468	
Capital assets	43,979,315	44,639,000	
Total assets	49,142,294	49,889,468	
Long-term liabilities outstanding	17,206,300	19,334,780	
Other liabilities	2,686,505	3,197,615	
Total liabilities	19,892,805	22,532,395	
Net assets:			
Invested in capital assets, net of related debt	24,660,642	23,203,925	
Restricted	34,523	23,031	
Unrestricted	4,554,324	4,130,117	
Total net assets	<u>\$29,249,489</u>	<u>\$27,357,073</u>	

A portion of the District's net assets (.12%) represents resources that are subject to external restrictions on how they may be used. The balance of unrestricted net assets of \$4,554,324 may be used to meet the District's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the District is able to report positive balances in all three categories of net assets.

The District's net assets increased by \$1,892,416 during the current fiscal year. Substantially all of this is attributable to the payment of long-term debt, which is budgeted as an expense in the fund financials.

### Region 13 Change in Net Assets Governmental Activities

	2007	2006	
REVENUES:			
Program revenues:			
Charges for services	\$ 748,585	\$ 563,302	
Operating grants and contributions	2,761,019	2,757,174	
Capital grants and contributions	219,435	270,138	
General revenues:	, ,		
Member town assessment	28,122,480	26,684,361	
Interest income	146,025	138,754	
TOTAL REVENUES	31,997,554	30,413,729	
EXPENSES:			
Salaries	16,917,628	16,406,211	
Employee benefits	4,665,353	5,064,352	
Purchased services	1,476,905	1,275,142	
Property services	1,229,133	1,269,084	
Operational services	3,087,618	2,816,138	
Supplies	1,851,799	1,727,784	
Interest expense	<u>876,692</u>	325,994	
TOTAL EXPENSES	30,105,128	28,884,705	
ncrease in net assets	1,892,416	1,529,024	
NET ASSETS - JULY 1 (AS RESTATED)	27,357,073	25,828,049	
NET ASSETS - JUNE 30	<u>\$29,249,489</u>	<u>\$27,357,073</u>	

The debt service expense increased by a net of \$550,698, due to scheduled debt service payments. Employee benefits decreased by \$398,999 due to a change in vendor for health insurance coverage. Operational services expenses increased by \$271,480, primarily due to depreciation of buildings capitalized in the current year.

#### Financial Analysis of the District's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a District's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$2,053,894, a increase of \$920,450 in comparison with the prior year. The increase was attributable to general fund interest certified salaries was \$949,415 less than anticipated. Approximately 67% of this total amount, \$1,372,956, is designated for next year's budget. A portion of the remainder of fund balance is reserved to indicate that it is not available for new spending. It has already been committed for library books and textbooks (\$12,533).

The general fund is the operating fund of the District. As a measure of the general fund's liquidity, it may be useful to compare total fund balance to total fund expenditures. Fund balance represents 4.6% of total general fund expenditures. The fund balance of the District's general fund increased by \$718,514 during the current fiscal year.

Proprietary fund. Unrestricted net assets of the Dental Insurance Fund at the end of the year amounted to \$47,365.

#### Capital Assets and Debt Administration

Capital assets. The District's investment in capital assets for its governmental activities as of June 30, 2007, amounts to \$43,979,315 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings, equipment, and construction in progress. The slight decrease in the District's investment in capital assets for the current fiscal year was 1.48%.

Major capital asset events during the current fiscal year included the following:

Construction in progress of \$33,950,865 was capitalized during the year.

	<u> 2007</u>	<u> 2006</u>
Land Construction in progress Buildings Improvements other than buildings Equipment Vehicles	\$ 200,000 \$ 200,0 33,913,0 42,091,017 8,763,8 83,548 89,5 250,042 155,60	\$ 200,000 33,913,079 8,763,839 89,561 155,662 1,516,859
Total	<u>\$43,979,315</u>	<u>\$44,639,000</u>

Additional information on the District's capital assets can be found in Note III.C.

Long-term debt. At the end of the current fiscal year, the District had total bonded debt outstanding of \$18,670,000. All of this is backed by the full faith and credit of the District.

	<u>Governmen</u>	tal Activities
	<u>2007</u>	<u>2006</u>
General obligation bonds	<u>\$18.670.000</u>	\$20,500,000

The District's total debt decreased by \$2,134,778 (9.88 %) during the current fiscal year. The key factors in the net decrease were the net reduction of \$350,031 in capital leases and bond principal payments of \$1,830,000.

The District maintains an "AAA" rating from Standard & Poor's and Fitch and an "Aa" rating from Moody's for general obligation debt.

State statutes allow 2.25 times annual receipts of taxation from member Towns. The debt limit for the 2007 fiscal year amounted to \$63,275,580.

#### **General Fund Budgetary Highlights**

There were no differences in the original and final budget of the general fund.

Revenues exceeded the original and final budget by \$105,097. Intergovernmental revenue fell short by \$126,948 and other revenue exceeded the budget by \$42,458. Interest income was \$56,554 more than anticipated. Charges for services exceeded the budget by \$133,033.

Actual expenditures were \$1,203,820 less than anticipated. Operational services exceeded budgets by \$799,547 due to the increase in diesel fuel for buses. However the overage was more than offset by the certified salaries that were \$949,415 less than the budget.

#### **Economic Factors and Next Year's Budgets and Rates**

- The unemployment rate for the District's member towns is currently 4.2% for Middlefield and 3.2% for Durham. This compares favorably to the state's average unemployment rate of 4.2% and the national average rate of 4.8%.
- Inflationary trends in the District's member towns compare favorably to national indices.
- The District has designated \$1,372,956 of fund balance for the fiscal year 2008 budget.

All of these factors were considered in preparing the District's budget for the 2008 fiscal year.

#### **Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Business Manager, Ron Melnik, Regional School District No. 13, P.O. Box 190, Durham, CT 06422.

### Basic Financial Statements

#### EXHIBIT A

#### REGIONAL SCHOOL DISTRICT NO. 13

#### STATEMENT OF NET ASSETS JUNE 30, 2007

	GOVERNMENTA ACTIVITIES
ASSETS	
C	
Current assets:	
Cash	\$ 219,06
Investments	2,059,37
Intergovernmental receivable	485,80
Bond issue costs Other assets	4,69
Outer assess.	24,51
Total current assets.	2,793,45
Noncurrent assets:	
Restricted assets:	
Temporarily restricted:	
Investments	21,99
Permanently restricted:	
Investments	12,53
Total restricted assets	34,52
Intergovernmental receivable.	2 100 24
Bond issue costs	2,100,749 32,860
Net pension asset	201,38
•	201,38
Total other noncurrent assets.	2,335,00
Capital assets (net of accumulated depreciation):	
Land	200,000
Buildings	42,091,017
Land improvements Equipment	83,548
Vehicles	250,042
	1,354,708
Total capital assets (net of accumulated depreciation)	43,979,315
Total noncurrent assets.	
	46,348,840
TOTAL ASSETS.	46,348,840 49,142,294
TOTAL ASSETSLIABILITIES	
TOTAL ASSETS	
IOTAL ASSETSLIABILITIES  JABILITIES: Current liabilities:	49,142,294
ILIABILITIES  LABILITIES: Current liabilities: Accounts payable	49,142,294 247,139
LIABILITIES  LIABILITIES: Current liabilities: Accounts payable. Accrued interest psyable.	49,142,294 247,139 154,455
ILIABILITIES  LABILITIES: Current liabilities: Accounts payable	49,142,294 247,139 154,455 10,418
LIABILITIES  LIABILITIES: Current liabilities: Accounts payable. Accound interest psyable. Uncarned revenue.  Bonds and notes psyable. Compensated absences.	49,142,294 247,139 154,455 10,418 1,833,500
LIABILITIES  LIABILITIES: Current liabilities: Accounts payable. Accounts pryable. Unearned revenue. Bonds and notes psyable.	49,142,294 247,139 154,455 10,418 1,833,500 24,912
LIABILITIES  LIABILITIES: Current liabilities: Accounts psyable. Accound interest psyable. Uncarned revenue. Bonds and notes psyable. Compensated absences. Capital leases.	247,139 154,455 10,418 1,833,500 24,912 416,081
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LIABILITIES  LIABILITIES: Current liabilities: Accounts payable. Accounts payable. Unearmed revenue. Bonds and notes payable. Compensated absences. Capital leases.  Total current liabilities: Noncurrent liabilities: Bonds and notes payable. Compensated absences. Capital leases.  Total noncurrent liabilities:  Noncurrent liabilities:  Noncurrent liabilities:  Noncurrent liabilities:  Noncurrent liabilities.  Total noncurrent liabilities.  OTAL LIABILITIES.  NET ASSETS  vested in capital assets, net of related debt. estricted for: Textbooks: Noncupendable.	247,139 154,455 10,418 1,833,500 24,912 416,081 2,686,505 16,570,533 99,647 536,120 17,206,300 19,892,805
LIABILITIES  LIABILITIES: Current liabilities: Accounts payable. Accrued interest payable. Unearned revenue. Bonds and notes payable. Compensated absences. Capital leases.  Total current liabilities: Bonds and notes payable. Compensated absences. Capital leases.  Total current liabilities: Bonds and notes payable. Compensated absences. Capital leases.  Total noncurrent liabilities.  DTAL LIABILITIES.  NET ASSETS  vested in capital assets, net of related debt. estricted for: Textbooks:	247,139 154,455 10,418 1,833,500 24,912 416,081 2,686,505 16,570,533 99,647 536,120 17,206,300 19,892,805
LIABILITIES  LIABILITIES: Current liabilities: Accounts payable. Accrued interest psyable. Unearned revenue. Bonds and notes psyable. Compensated absences. Capital leases.  Total current liabilities. Noncurrent liabilities: Bonds and notes psyable. Compensated absences. Capital leases.  Total noncurrent liabilities: Bonds and notes psyable. Compensated absences. Capital leases.  Total noncurrent liabilities:  NET ASSETS  vested in capital assets, net of related debt estricted for: Textbooks: Nonexpendable. Expendable. Expendable. Expendable. Expendable. Expendable. Expendable. Expendable. Expendable.	247,139 154,455 10,418 1,833,500 24,912 416,081 2,686,505 16,570,533 99,647 536,120 17,206,300 19,892,805 24,660,642 2,615 2,533
LIABILITIES  LIABILITIES: Current liabilities: Accounts payable. Accrued interest payable. Unearned revenue. Bonds and notes payable. Compensated absences. Capital leases.  Total current liabilities. Noncurrent liabilities: Bonds and notes payable. Compensated absences. Capital leases.  Total noncurrent liabilities.  DTAL LIABILITIES  NET ASSETS  vested in capital assets, net of related debt. estricted for: Textbooks: Nonexpendable. Expendable. Library materials: Nonexpendable.	247,139 154,455 10,418 1,833,500 24,912 416,081 2,686,505  16,570,533 99,647 536,120 17,206,300 19,892,805  24,660,642 2,615 2,533 19,375
LIABILITIES  LIABILITIES: Current liabilities: Accounts payable. Accounts payable. Unearned revenue. Unearned revenue. Bonds and notes payable. Compensated absences. Capital leases.  Total current liabilities. Noncurrent liabilities: Noncurrent liabilities.  Noncurrent liabilities.  Total noncurrent liabilities.  DTAL LIABILITIES.  NET ASSETS  vested in capital assets, net of related debt. estricted for: Textbooks: Nonexpendable. Expendable. Library materials: Nonexpendable. Expendable. Expendable. Expendable. Expendable.	247,139 154,455 10,418 1,833,500 24,912 416,081 2,686,505 16,570,533 99,647 536,120 17,206,300 19,892,805 24,660,642 2,615 2,533 19,375 10,000
LIABILITIES  LIABILITIES: Current liabilities: Accounts payable. Accrued interest payable. Unearned revenue. Bonds and notes payable. Compensated absences. Capital leases.  Total current liabilities. Noncurrent liabilities: Bonds and notes payable. Compensated absences. Capital leases.  Total noncurrent liabilities.  DTAL LIABILITIES  NET ASSETS  vested in capital assets, net of related debt. estricted for: Textbooks: Nonexpendable. Expendable. Library materials: Nonexpendable.	247,139 154,455 10,418 1,833,500 24,912 416,081 2,686,505  16,570,533 99,647 536,120 17,206,300 19,892,805  24,660,642 2,615 2,533 19,375

REGIONAL SCHOOL DISTRICT NO. 13

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2007

NET EXPENSES AND CHANGES IN NET ASSETS	GOVERNMENTAL	(16,095,968) (3,654,083) (1,476,905) (1,009,698) (1,509,290) (1,753,453)	(26,376,089)	28,122,480 146,025	28,268,505	1,892,416	27,357,073	29,249,489
CHAN	8	<b>6</b>	8	s				S
	CAPITAL GRANTS AND CONTRIBUTIONS	219,435	219,435					
	GR.	<b>.</b> ,	S					
PROGRAM REVENUES	OPERATING GRANTS AND CONTRIBUTIONS	788,871 1,011,270 863,532 98,346	2,762,019					
PROG	GR. CON.	<b>5</b>	\$					
	CHARGES FOR SERVICES	32,789	747,585	ES:			1, 2006	
	CH	s.	<b>S</b>		NUES		906	
	EXPENSES	\$ 16,917,628 4,665,353 1,476,905 1,229,133 3,087,618 1,851,799 876,692	\$ 30,105,128	GENERAL REVENUES: Member town assessment Interest income	TOTAL GENERAL REVENUES	CHANGE IN NET ASSETS.	NET ASSETS - JULY 1, 20	NET ASSETS - JUNE 30, 2007
	FUNCTIONS/PROGRAMS	GOVERNMENTAL ACTIVITIES: Salaries Employee benefits Purchased services. Property services Operational services Supplies.	TOTAL GOVERNMENTAL ACTIVITIES					

The notes to the financial statements are an integral part of this statement

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2007

		GENERAL FUND		BONDED CAPITAL PROJECTS FUND	GR	SPECIAL SCHOOL ANTS AND ROGRAMS	GOV	OTHER ERNMENTAL FUNDS	GO	TOTAL VERNMENTAL FUNDS
ASSETS.										
Cash	s	95,430	\$	17 721						
Investments		1,472,659	•	16,731 395,111	\$	387	\$	75,072	\$	187,620
Intergovernmental receivable		-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		393,111		11,823		184,913		2,052,683
Other receivables		14,745				11,023		9,515 9,765		21,338 24,510
TOTAL ASSETS	<u>\$</u>	1,582,834	\$	411,842	\$	12,210	2	279,265	•	2,286,151
LIABILITIES AND FUND BALANCES							·		<u> </u>	2,200,131
Liabilities:										4
Accounts payable	s	209,878	\$	1,775	\$	1 700				
Unearned revenue.				1,775	_ •	1,792 10,418	\$	8,394	\$	221,839 10,418
Total Liabilities		209,878		1,775	-	12,210		8,394		232,257
Fund Balances:										232,231
Reserved for:										
Endowments								12 622		
Unreserved, reported in:								12,533		12,533
Designated for subsequent year's budget		1,372,956								1,372,956
Capital project funds				410,067						410,067
Special revenue funds								236,348		236,348
Permanent funds								21,990		21,990
Total Fund Balances		1,372,956		410,067				270,871		2,053,894
OTAL LIABILITIES AND FUND BALANCES	\$	1,582,834	\$	411,842	s	12,210	\$	279,265	,	2,286,151

(Continued)

#### RECONCILIATION OF FUND BALANCE TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2007

ARE DIFFERENT FROM THE GOVERNMENTAL FUND BALANCE SHEET. THE DETAILS OF THIS DIFFER ARE AS FOLLOWS:	RENCE
TOTAL FUND BALANCE (EXHIBIT C, PAGE 1)	\$ 2,053,894
CAPITAL ASSETS USED IN GOVERNMENTAL ACTIVITIES ARE NOT FINANCIAL RESOURCES AND, THEREFORE, ARE NOT REPORTED IN THE FUNDS:	
Beginning net capital assets and current additions  Depreciation expense	44,805,617 (826,302
OTHER LONG-TERM ASSETS ARE NOT AVAILABLE TO PAY FOR CURRENT PERIOD EXPENDITURES AND, THEREFORE, ARE DEFERRED IN THE FUNDS:	
School building receivable	2,565,215
Bond issue costs.  Net pension asset.	37,561 201,387
Bond issue costs.  Net pension asset.  INTERNAL SERVICE FUNDS ARE USED BY MANAGEMENT TO CHARGE THE COST OF HEALTH INSURANCE TO INDIVIDUAL DEPARTMENTS:  The assets and liabilities of the internal service funds are included in governmental activities in the	201,387
Bond issue costs.  Net pension asset.  INTERNAL SERVICE FUNDS ARE USED BY MANAGEMENT TO CHARGE THE COST OF HEALTH INSURANCE TO INDIVIDUAL DEPARTMENTS:	•
Bond issue costs.  Net pension asset.  INTERNAL SERVICE FUNDS ARE USED BY MANAGEMENT TO CHARGE THE COST OF HEALTH INSURANCE TO INDIVIDUAL DEPARTMENTS:  The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets.  SOME LIABILITIES, INCLUDING BONDS PAYABLE, ARE NOT DUE AND PAYABLE IN THE	201,387
Bond issue costs Net pension asset  INTERNAL SERVICE FUNDS ARE USED BY MANAGEMENT TO CHARGE THE COST OF HEALTH INSURANCE TO INDIVIDUAL DEPARTMENTS:  The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets.  SOME LIABILITIES, INCLUDING BONDS PAYABLE, ARE NOT DUE AND PAYABLE IN THE CURRENT PERIOD AND, THEREFORE, ARE NOT REPORTED IN THE FUNDS:	201,387 47,365 (18,695,500) 341,029
Bond issue costs Net pension asset.  INTERNAL SERVICE FUNDS ARE USED BY MANAGEMENT TO CHARGE THE COST OF HEALTH INSURANCE TO INDIVIDUAL DEPARTMENTS:  The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets.  SOME LIABILITIES, INCLUDING BONDS PAYABLE, ARE NOT DUE AND PAYABLE IN THE CURRENT PERIOD AND, THEREFORE, ARE NOT REPORTED IN THE FUNDS:  Bond and leases payable.  Less: deferred charge on refunding. Plus: bond premium.	201,387 47,365 (18,695,500) 341,029 (49,562)
Bond issue costs Net pension asset  INTERNAL SERVICE FUNDS ARE USED BY MANAGEMENT TO CHARGE THE COST OF HEALTH INSURANCE TO INDIVIDUAL DEPARTMENTS:  The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets.  SOME LIABILITIES, INCLUDING BONDS PAYABLE, ARE NOT DUE AND PAYABLE IN THE CURRENT PERIOD AND, THEREFORE, ARE NOT REPORTED IN THE FUNDS:  Bond and leases payable.  Less: deferred charge on refunding. Plus: bond premium. Compensated absences.	201,387 47,365 (18,695,500) 341,029 (49,562) (124,559)
Bond issue costs Net pension asset  INTERNAL SERVICE FUNDS ARE USED BY MANAGEMENT TO CHARGE THE COST OF HEALTH INSURANCE TO INDIVIDUAL DEPARTMENTS:  The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets  SOME LIABILITIES, INCLUDING BONDS PAYABLE, ARE NOT DUE AND PAYABLE IN THE CURRENT PERIOD AND, THEREFORE, ARE NOT REPORTED IN THE FUNDS:  Bond and leases payable Less: deferred charge on refunding. Plus: bond premium. Compensated absences. Capital leases.	201,387 47,365 (18,695,500) 341,029 (49,562) (124,559) (952,201)
Bond issue costs Net pension asset  INTERNAL SERVICE FUNDS ARE USED BY MANAGEMENT TO CHARGE THE COST OF HEALTH INSURANCE TO INDIVIDUAL DEPARTMENTS:  The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets.  SOME LIABILITIES, INCLUDING BONDS PAYABLE, ARE NOT DUE AND PAYABLE IN THE CURRENT PERIOD AND, THEREFORE, ARE NOT REPORTED IN THE FUNDS:  Bond and leases payable.  Less: deferred charge on refunding. Plus: bond premium. Compensated absences.	201,387 47,365 (18,695,500) 341,029 (49,562) (124,559)

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2007

	GENERAL FUND	BONDED CAPITAL PROJECTS FUND	SPECIAL SCHOOL GRANTS AND PROGRAMS	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
REVENUES:					
Member Town assesment	\$ 28,122,480	s	s	\$	\$ 28.122.480
Local sources.	106,554	17,533	•	14,965	
Intergovernmental	2,277,129	219,435	778,363	85,169	139,052
Contributions		ŕ	,	40,888	3,360,096 40,888
Charges for services	212,033			456,158	•
Other	57,458				668,191 57,458
TOTAL REVENUES	30,775,654	236,968	778,363	597, <b>180</b>	32,388,165
EXPENDITURES:					
Current:					
Salaries	16,645,045				
Employee benefits	4,632,546			289,084	16,934,129
Purchased services	698,542		778,363		4,632,546
Property services	780,849		778,303		1,476,905
Operational services	3,087,618				780,849
Supplies	1,587,192			244.00	3,087,618
Capital outlay	196,042	68,924		264,607	1,851,799
Debt service	2,587,739				264,966 2,587,739
OTAL EXPENDITURES	30,215,573	68,924	778,363	553,691	31,616,551
XCESS (DEFICIENCY) OF REVENUES OVER				•	·
EXPENDITURES	560,081	168,044	· · · · · · · · · · · · · · · · · · ·	43,489	771,614
THER FINANCING SOURCES:					
Transfer out		(9,597)			(0.607)
Transfer in	9,597	(-,,			(9,597)
Proceeds from capital leases	148,836				9,597 148,836
ET OTHER FINANCING SOURCES	158,433	(9,597)	<u> </u>		148,836
ET CHANGE IN FUND BALANCES	718,514	158,447	-	43,489	920,450
ND BALANCES - JULY 1, 2006	654,442	251,620		227,382	1,133,444
ND BALANCES - JUNE 30, 2007	\$ 1,372,956	\$ 410,067	s .	270,871	\$ 2,053,894

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2007

AMOUNTS REPORTED FOR GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES (EXHIBIT B) ARE DUE TO:	
Net Change in Fund Balances - Total Governmental Funds (Exhibit D).	\$ 920,450
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period:	
Capital outlay Depreciation expense	166,617 (826,302)
Total	(659,685)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds and revenues recognized in the funds are not reported in the Statement of Activities:	
School building grant receipts.	(476,988)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. The details of these differences in the treatment of long-term debt and related items are as follows:	
Debt issued or incurred:  Issuance of capital leases.	(148,836)
Principal repayments: General obligation bonds Principal payments on capital leases	1,830,000 476,367
Total	2,157,531
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:	
Bond premium	6,195
Bond issuance costs	(4,695)
Deferred charges on refunding bonds	(42,629)
Increase in net pension asset	2,820 (71,629)
Compensated absences.	(71,629) 13,681
Total	(96,257)
nternal Service Funds are used by management to charge costs of medical insurance premiums to individual department	1= 4 - =
The net revenue of the activities of the internal service fund is reported with governmental activities	47,365
CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES (EXHIBIT B)	\$ 1,892,416

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2007

		GINAL AND FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET
REVENUES:				
Member Town assessment	•	20 122 422 +		
Local sources	\$	28,122,480 \$	28,122,480	*
Intergovernmental.		50,000	106,554	56,554
Charges for services.		1,392,807	1,265,859	(126,948)
Other.		79,000	212,033	133,033
		15,000	57,458	42,458
TOTAL REVENUES		29,659,287	29,764,384	105.007
		25,055,207	29,704,384	105,097
EXPENDITURES:				
Current:				
Salaries		17,594,460	16 645 045	0.40.44.5
Employee benefits	•	4,142,000	16,645,045	949,415
Purchased services.			3,621,276	520,724
Property services		651,985	698,542	(46,557)
Operational services		1,196,992	780,849	416,143
Supplies		2,432,001	3,087,618	(655,617)
Capital improvements/equipment.		1,642,962	1,587,192	55,770
Debt service.		11,147	47,206	(36,059)
		2,587,740	2,587,739	1
TOTAL EXPENDITURES	3	0,259,287	29,055,467	1,203,820
VCEGG (DEPLOYED OF PERSON				
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(600,000)	708,917	1,308,917
OTHER FINANCING SOURCES:				
Appropriation of fund balance		600,000		((00,000)
Transfers in		000,000	0.505	(600,000)
			9,597	9,597
NET OTHER FINANCING SOURCES (USES)		600,000	9,597	(590,403)
XCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCING				
SOURCES OVER EXPENDITURES AND OTHER				
FINANCING USES	\$	_	719514	710.514
	<u> </u>		718,514	718,514
UND BALANCE - JULY 1, 2006			654,442	
IND DALLANCE HERE 40 4000		<del></del>		
UND BALANCE - JUNE 30, 2007		_\$	1,372,956	

#### STATEMENT OF NET ASSETS PROPRIETARY FUNDS **JUNE 30, 2007**

	GOVERNMENTAL ACTIVITIES	
		TERNAL ICE FUNDS
<u>ASSETS</u>		
Current Assets: Cash Investments	\$	31,447 41,218
TOTAL ASSETS		72,665
LIABILITY		
Current liability: Claims payable		25,300
<u>NET ASSETS</u>		
Unrestricted.		47,365
TOTAL NET ASSETS	\$	47,365

#### EXHIBIT H

#### REGIONAL SCHOOL DISTRICT NO. 13

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2007

		ERNMENTAL CTIVITIES
		VTERNAL VICE FUNDS
OPERATING REVENUES: Charges for services	<b>.</b>	244 204
	<u> </u>	344,394
OPERATING EXPENSES:		
General and administrative		28,055
Claims incurred		269,752
TOTAL OPERATING EXPENSES.		
10 TIED OF ERGITING EAF ENGES		297,807
OPERATING INCOME (LOSS)		46,587
NONOPERATING REVENUES (EXPENSES):		
Income from investments		220
		778
CHANGE IN NET ASSETS		47,365
		77,505
TOTAL NET ASSETS - JULY 1, 2006	_	-
TOTAL NET ASSETS HINE 20 2007		
TOTAL NET ASSETS - JUNE 30, 2007	\$	47,365

#### **EXHIBIT I**

#### **REGIONAL SCHOOL DISTRICT NO. 13**

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2007

		ERNMENTAL CTIVITIES
		NTERNAL VICE FUNDS
CASH FLOWS FROM OPERATING ACTIVITIES:  Receipts from premiums	\$	344,394 (272,507)
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	<u></u>	71,887
CASH FLOWS FROM INVESTING ACTIVITIES: Income from investments		778
NET INCREASE (DECREASE) IN CASH		72,665
CASH - JULY 1, 2006		
CASH - JUNE 30, 2007	\$	72,665
RECONCILIATION TO EXHIBIT G - CASH:		
CASH AND CASH EQUIVALENTS PER ABOVE	\$	72,665
CASH AND CASH EQUIVALENTS REPORTED AS INVESTMENTS		(41,218)
CASH - EXHIBIT G (INCLUDING RESTRICTED CASH)	\$	31,447
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:  Operating income (loss)	\$	46,587
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:		
Increase (decrease) in: Claims payable		25,300
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	\$	71,887

#### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2007

			·			
		PENSION TRUST FUNDS	1	PRIVATE PURPOSE TRUSTS	·	AGENCY FUNDS
ASSETS						
Cash						
nivesuments:	_\$	13,412	\$	2,741	\$	150,22
Certificates of deposit						
woney market funds		211 704				90,670
Proprietary mutual funds		211,784 1,229,953		4,999		
Corporate bonds		58,100				
o.s. government obligations		724,020			,	
Common stocks		1,783,933				
Total investments		4,007,790				
		4,007,790		4,999		90,670
TOTAL ASSETS		4,021,202		7,740		240,897
LIABILITY						
JABILITY:						
Accounts payable						240,897
NET ASSETS						240,077
leld in Trust for:						
Town of Durham employees pension benefits		366,816				
Regional School District No. 13 employees pension benefits		3,654,386				
				7,740		
OTAL NET ASSETS	\$	4,021,202	\$	7,740		

#### STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2007

	PENSION TRUST FUNDS	PRIVATE PURPOSE TRUST FUNDS	
ADDITIONS:			
Contributions:			
Employer	\$ 314,001	\$	
Employee	88,619		
Total contributions	402,620	· 	-
Investment income:			
Increase in fair value of investments.	492,314		
Interest and dividends	1,775		36
Total investment income	494,089		36
Less investment expenses	7,996	~	
Net investment income	486,093		36
TOTAL ADDITIONS	888,713		36
DEDUCTIONS:			
Benefits	305,386	··············	
CHANGES IN NET ASSETS	583,327		36
NET ASSETS - JULY 1, 2006	3,437,875		7,704
NET ASSETS - JUNE 30, 2007	\$ 4,021,202	\$	7,740

#### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007

#### **HISTORY AND ORGANIZATION**

Regional School District No. 13 (the "District") was organized under provisions of the Connecticut General Statutes after approval by the member towns of Durham and Middlefield, Connecticut, for the purpose of providing education for grades 1-12.

The District operates under a Board of Education/Superintendent form of government and provides a full range of educational services to its member towns. The accompanying financial statements conform to accounting principles generally accepted in the United States of America as applicable to governments.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are normally supported by member town assessments, intergovernmental grants and revenues from local sources.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Member town assessments and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency funds do not have a measurement focus but are accounted for using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing related cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

#### I. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (CONTINUED)

#### B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Member town assessments, expenditure reimbursement-type grants, certain intergovernmental revenues, transfers, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items, including the state interest and bond subsidy grant, are considered to be measurable and available only when cash is received by the District.

The District reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Bonded Capital Projects Fund accounts for the financial revenues to be used for new school building construction.

The Special School Grants and Programs Fund accounts for the financial revenues and expenditures relating to federal and state education grants.

Additionally, the District reports the following fund types:

The Internal Service Fund accounts for risk financing activities for dental insurance benefits as allowed by GASB Statement No. 10.

The Pension Trust Funds account for the activities of the District's and the Town of Durham's Employees Retirement System, which accumulates resources for pension benefit payments to qualified employees.

The *Private-Purpose Trust Funds* are used to account for resources legally held in trust for scholarships. All resources of the fund, including any earnings on invested resources, may be used for student scholarships.

The Agency Funds are used to account for resources held by the District in a purely custodial capacity (assets equal liabilities).

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements, except for any interfund services provided by one fund used by another fund. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers for goods and services, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's internal service fund are charges to customers for medical insurance premiums and the expenses include costs of claims and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### C. Assets, Liabilities, and Net Assets or Equity

#### 1. Deposits and Investments

<u>Deposits</u> – The District considers cash equivalents as cash on hand and demand deposits, money market accounts and short-term investments with original maturities of three months or less from the date of acquisition.

<u>Investments</u> – In general, State of Connecticut Statutes allow the District to invest in obligations of the United States of America or United States government sponsored corporations, in shares or other interests in any custodial arrangement, pool, or no-load, open-end management type investment company or investment trust (as defined), in obligations of any State or political subdivision rated within the top two rating categories of any nationally recognized rating service, or in obligations of the State of Connecticut or political subdivision rated within the top three rating categories of any nationally recognized rating service. Investment income is recorded in the fund in which it was earned.

Investments for the District are reported at fair value.

#### 2. Receivables and Payables

Intergovernmental receivable are considered to be fully collectable and no allowance for collection losses has been recorded.

#### 3. <u>Unearned Revenues</u>

Unearned revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received before the District has legal claim to them, as when grant monies are received prior to the issuance of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has legal claim to the resource, the liability for deferred revenues is removed from the balance sheet and revenue is recognized.

#### 4. Restricted Assets

Certain donations received by the District have been classified as restricted assets because their use is limited by the donors.

23

#### I. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (CONTINUED)

#### C. Assets, Liabilities, and Net Assets or Equity (Continued)

#### 5. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 for equipment and vehicles, \$20,000 for buildings and improvements, land and land improvements and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

Assets	<u>Years</u>
Buildings	45
Building improvements	45
Land improvements	20
Vehicles	7-10
Office equipment	7-10
Computer equipment	7

#### 6. Compensated Absences

Sick leave and vacation leave expenditures are recognized in the governmental funds in the current year to the extent they are paid during the year. Unpaid benefits lapse at year end and any amounts payable during an employee's active term cannot exceed a full year's budgeted payroll and, as such, no liability is accrued.

#### 7. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities' statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### I. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (CONTINUED)

#### C. Assets, Liabilities, and Net Assets or Equity (Continued)

#### 8. Fund Equity

#### a. Fund Financial Statements

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### b. Government-Wide Financial Statements

#### Invested in Capital Assets, Net of Related Debt

This category presents the net assets that reflect capital assets net of only the debt applicable to the acquisition or construction of these assets. Debt issued for non-capital purpose is excluded.

#### Restricted Net Assets

This category presents the net assets restricted by external parties (creditors, grantors, contributors or laws and regulations).

#### Unrestricted Net Assets

This category presents the net assets of the District which are not restricted.

#### 9. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities including disclosures of contingent assets and liabilities and reported revenues, expenses and expenditures during the fiscal year.

#### 10. Comparative Data/Reclassifications

Certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

#### II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgets and Budgetary Accounting

The District establishes its general fund budget in accordance with provisions of the Connecticut General Statutes.

A budget for the general fund is authorized annually by the Board of Education. The Board of Education follows these procedures in establishing the budgetary data reflected in the financial statements:

- The citizens of the District vote on the recommended budget.
- All budget transfers must be approved by the Board of Education.

#### II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)

#### A. Budgets and Budgetary Accounting (Continued)

- Formal budgetary integration is employed as a management control device during the year for the general fund.
- All unencumbered appropriations of the general fund lapse at year end.
- Legal level of control (the level at which expenditures may not legally exceed appropriations) is at the total expenditure level for the general fund.
- Additional appropriations may be made during the year by the Board of Education. An additional appropriation requires approval at a District Meeting if it exceeds \$50,000 or is a second request. There were no additional appropriations for the year ended June 30, 2007.
- Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year end are reported in budgetary reports (Exhibit F) as expenditures in the current year. Generally, all unencumbered appropriations lapse at year end, except those for the Capital Projects Funds. Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year.

#### B. Budget - GAAP Reconciliation

A reconciliation of revenues and expenditures between the accounting treatment required by GAAP (Exhibit D), and budgetary requirements (Exhibit F), is as follows:

DALANCE DIDOCEMANTA DACIO ENGINEE	<u>REVENUES</u>	EXPENDITURES
BALANCE, BUDGETARY BASIS, EXHIBIT F - JUNE 30, 2007	\$ 29,764,384	\$ 29,055,467
Capital leases and other debt		148,836
State contribution to Teachers' Retirement System	1,011,270	1,011,270
BALANCE, GAAP BASIS, EXHIBIT D - JUNE 30, 2007	<u>\$ 30,775,654</u>	\$ 30,215,573

#### C. Capital Projects Authorizations

The following is a summary of Capital Projects at June 30, 2007:

		CURRENT		
		YEAR	CUMULATIVE	BALANCE
CAPITAL PROJECT	<b>AUTHORIZATION</b>	EXPENDITURES	EXPENDITURES	JUNE 30, 2007
School Building Projects	\$ 33,989,593	\$ 37,786	\$ 33,950,865	\$ 38,728

#### D. Donor Restricted Endowments

The District has received certain endowments for the textbooks and library materials. The amounts are reflected in net assets as restricted for endowments. Interest earnings of \$21,990 that is approved for expenditure by the Board of Education is included in unreserved fund balance.

#### III. <u>DETAILED NOTES</u>

#### A. Cash and Investments

1. <u>Deposits - Custodial Credit Risk</u> - Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk. As of June 30, 2007, \$2,204,242 of the District's bank balance of \$2,741,317, including certificates of deposit and money market accounts, was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	•	1.056.141
Uninsured and collateral held by the pledging	Þ	1,956,141
bank's trust department, not in the District's name		248,101
Total amount subject to quetodial and the state		
Total amount subject to custodial credit risk	\$_	2.204.242

2. <u>Investments</u> – The investments in the Pension Fund are covered by the Securities Investor Protection Corporation (SIPC) up to \$500,000, including \$100,000 of cash from sale or for purchase of investments, but not cash held solely for the purpose of earning interest. SIPC protects securities such as notes, stocks, bonds, debentures, certificates of deposit and money funds.

At June 30, 2007, the Town's investments consisted of the following investment types and maturities. Specific identification was used to determine the maturities.

		INVESTMENT MATURITY (IN YEARS)			
TYPE OF INVESTMENT	FAIR VALUE	<u>N/A</u>	0-1 <u>YEARS</u>	1-5 YEARS	5-10 YEARS
Certificates of deposit	1,670,224 838,039	\$ 838,039	\$ 166,223 1,670,224	\$ 535,532	\$
Bond mutual funds  Corporate bonds  U.S. government agency obligations Common stocks	58,100 724,020	1 500 000		299,226 58,100 585,960	122,063 138,060
	1.783.933 \$6.197.360	1.783.933 \$2.621.972	\$ 1.836,447	\$ 1,478,818	\$ 260,123

Interest rate risk - The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit risk - The District has no formal investment policy that would limit its investment choices due to credit risk other that State Statutes governing investments in obligations of any State or political subdivision.

The District's investments in Corporate Bonds, U.S. Government agency obligations and bond mutual funds had average ratings as follows by Standard & Poor's:

AVERAGE RATING		RPORATE BONDS	OVERNMENT OBLIGATIONS	ND MUTUAL FUNDS
AAA	\$	18,321 39,779	\$ 724,020	\$ 421.289
TOTAL	<u>\$</u>	58,100	\$ 724.020	\$ 421 280

#### III. <u>DETAILED NOTES</u> (CONTINUED)

#### A. Cash and Investments (Continued)

Custodial credit risk - Custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party.

The following Town investments are held by the counterparty's trust department or agent but not in the Town's name and, therefore, are subject to custodial credit risk.

· .	TOTAL	LESS INSURED AMOUNTS	AMOUNT SUBJECT TO CUSTODIAL CREDIT RISK
Common stocks	\$ 1,783,933	\$ 500,000	\$ 1,283,933
Corporate bonds	58,100		58,100
U.S. Government securities	724,020		724,020
Total	\$ 2,566,053	\$ 500,000	\$ 2,066,053

#### B. Receivables and Deferred Revenue

Receivables as of year end for the District's government-wide financial statements, by type, are as follows:

Intergovernmental	Grant Receivables:
-------------------	--------------------

Due within one year	\$ 485,804
Due in more than one year	2,100,749

Governmental funds report unearned revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unearned revenue reported in the governmental funds were as follows:

Grant drawdowns prior to meeting all eligibility requirements..... \$ 10.418

#### III. <u>DETAILED NOTES</u> (CONTINUED)

#### C. Capital Assets

Capital asset activity for the year ended June 30, 2007 was as follows:

		BALANCE JLY 1, 2006		INCREASES	1	DECREASES	 BALANCE JUNE 30, 2007
Governmental Activities; Capital Assets not being Depreciated: Land							
Construction in progress	\$	200,000 33,613,079	2	37,786	\$	33.950.865)	\$ 200,000
Total Capital Assets not being depreciated		34.113.079		37.786	(	33.950.865)	200.000
Capital Assets being Depreciated: Buildings							200.000
Buildings Land improvements other than buildings		15,004,156 364,025		33,950,865			48,955,021 364,025
Equipment Vehicles		763,492 1,790,199		128,831			892,323
Total Capital Assets being Depreciated		17.921.872		34.079.696			 1.790.199
Total Capital Assets		52,034,951		34.117.482	_(_	33.950.865)	52,201,568
Less Accumulated Depreciation for: Buildings							
Land improvements other than buildings		6,240,317 274,464		623,687			6,864,004
Equipment		607,830 273,340		6,013 34,451 162,151			280,477 642,281
otal Accumulated Depreciation		7,395,951		826,302			 435,491 8,222,253
otal Capital Assets being Depreciated, net		10.525,921		33,253,394			43,779,315
overnmental Activities Capital Assets, net	<u>s</u>	44,639,000	<u>s</u>	33,291,180	<b>s</b> (	33,950,865)	 43.979.315

Depreciation expense of \$826,302 was charged to property services.

#### D. Changes in Long-Term Obligations

#### **Summary of Changes**

The following is a summary of changes in long-term obligations during the fiscal year:

DESCRIPTION	ORIGINAL AMOUNT	DATE OF ISSUE	DATE OF MATURITY	INTEREST RATE		BALANCE JULY 1, 2006	ADDITIONS	DEDUCTION	BALANCE JUNE 30, S 2007	CURRENT PORTION
BONDS School: Improvement bond Improvement bond Improvement bond Improvement bond	9,000,000	01/01/98 04/15/01 03/01/03 03/15/04	09/15/09 04/15/01 09/15/03 12/15/15	4.00-4.70 4.25-5.00 2.50-4.30 2.00-3.50	\$	1,030,000 7,100,000 6,470,000 5,900,000	s	\$ 265,000 475,000 415,000 	\$ 765,000 6,625,000 6,055,000 5,225,000	\$ 260,000 475,000 415,000 675,000
						20,500,000	-	1,830,000	18,670,000	1,825,000
BOND PREMIUM						55,757		6,195	49,562	
DEFERRED CHARGES					1	383,658)		( 42.629)	( 341,029)	
TOTAL BONDS AND I					2	20,172,099	-	1,793,566	18,378,533	1,825,000
OBLIGATIONS UNDE						1,305,232	148,836	476,367	977,701	424,581
COMPENSATED ABSE						138.240	20.913	34,594	124,559	24.912
TOTAL GENERAL LON	G-TERM OBLIGA	TIONS	•••••••••••	•••••	<u>s_</u>	1,615,571	\$ 169,749	\$ 2,304,527	\$ 19.480.793	\$ 2.274.493

All long-term liabilities listed above after bonds and notes are generally liquidated by the General Fund.

#### III. <u>DETAILED NOTES</u> (CONTINUED)

#### E. <u>Changes in Long-Term Obligations</u> (Continued)

The annual requirements to amortize all bonds payable as of June 30, 2007, are as follows:

	<b>BONDS PAYABLE</b>				
FISCAL YEAR	PRINCIPAL	INTEREST			
ENDED JUNE 30.	<b>PAYMENTS</b>	<b>PAYMENTS</b>			
2008	\$ 1,825,000	\$ 702,106			
2009	1,805,000	643,754			
2010	1,730,000	581,195			
2011	1,430,000	527,116			
2012	1,420,000	475,272			
2013	1,390,000	432,310			
2014	1,380,000	374,822			
2015	1,375,000	322,609			
2016	1,365,000	268,771			
2017	845,000	223,372			
2018	845,000	186,514			
2019	840,000	148,014			
2020	840,000	109,530			
2021	840,000	70,675			
2022	370,000	31,635			
2023	370,000	15,910			
	\$18,670,000	\$ 5,113,605			

The following is a summary of amounts to be provided by the State:

FISCAL YEAR ENDED JUNE 30,	PRINCIPAL PAYMENTS	INTEREST PAYMENTS	TOTAL
2008	\$ 423,530	\$ 40,936	\$ 464,466
2009	413,980	31,340	445,320
2010	398,171	21,562	419,733
2011	212,851	15,289	228,140
2012	208,677	12,478	221,155
2013	196,157	9,778	205,935
2014	191,983	7,105	199,088
2015	189,896	4,315	194,211
2016	185,723	1,444	187,167
	\$ 2,420,968	\$ 144,247	\$2,565,215

### III. <u>DETAILED NOTES</u> (CONTINUED)

### E. Changes in Long-Term Obligations (Continued)

### **Capital Leases**

At June 30, 2007, the District is committed under lease agreements for the acquisition of office equipment, business equipment and school buses. These lease agreements qualify as capital leases for accounting purposes (titles transfer at the end of the lease term) and, therefore, have been recorded at the lower of the present value of the future minimum lease payments or the fair value of the leased assets at the date of their inception. The amount of capital assets recorded under capital leases totals \$1,858,242 at June 30, 2007.

The annual requirements to amortize capital leases as of June 30, 2007, are as follows:

MATURITIESJUNE 30,	PRINCIPAL	INTEREST	TOTAL
2008 2009 2010 2011	\$ 424,581 415,583 126,446 	\$ 26,378 19,353 5,337 105	\$ 450,959 434,936 131,783 11,193
	\$ 977,701	\$ 51,173	\$ 1,028,874

### **Authorized/Unissued Bonds**

The amount of authorized, unissued bonds for school facilities improvements is \$-0-.

### **Statutory Debt Limitations**

The District's indebtedness does not exceed the legal debt limitations as required by Connecticut General Statutes. The statutes allow for debt up to 2.25 times the annual receipts of taxation of the member towns. The District's debt limitation is as follows:

CATEGORY	DEBT LIMIT	NET INDEBTEDNESS	BALANCE
Schools	\$ 63,275,580	\$ 16,249,033	\$ 47.026.547

### Advance Refundings

On March 15, 2004, the Town issued \$6,885,000 of general obligation refunding bonds with interest rates of 2.00-3.50%. These refunding bonds were issued to advance refund and defease bonds issued in May 1990 and December 1995. The outstanding balance of the defeased debt was \$4,130,000 at June 30, 2007.

### IV. OTHER INFORMATION

### A. Risk Management

The District is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; or acts of God.

The District currently is a member in Connecticut Interlocal Risk Management Agency (CIRMA), a public entity risk pool established for the purpose of administering an interlocal risk management program pursuant to the provisions of Section 7-479a et. Seq. of Connecticut General Statutes, for workers' compensation and employer liability coverage. CIRMA currently has 223 members in the workers' compensation pool. The District pays an annual premium for its coverage. CIRMA is to be self-sustaining through members' premiums but reinsures in excess of \$1,000,000 for each insured occurrence. Members may be subject to supplemental assessment in the event of deficiencies; however, potential assessments are limited pursuant to the by-laws.

The District purchases commercial insurance for all other risks of loss, including blanket and umbrella policies.

During the year deductibles paid by the District were insignificant. Settled claims, for all types of commercial coverage, have not exceeded coverage in any of the past three years. There were no significant reductions in insurance coverage from amounts held the prior year.

### B. Commitments and Litigation

The District has been named as defendant in several claims and legal actions. The District's attorney estimates that the potential claims against the District not covered by insurance resulting from such claims and legal actions would not materially affect the financial condition of the District.

The District has received Federal and State grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditures disallowed under terms of the grant. Based upon prior experience, District management believes such disallowances, if any, will not be material.

### C. Pension Plans

### Regional School District No. 13 and the Town of Durham Employee Retirement Plan

### 1. Plan Description

### Summary

Regional School District No. 13 is the administrator of a single-employer pension employee retirement system (PERS) established and administered by the District to provide pension benefits for its employees. The Pension Committee, consisting of employees from the District, makes recommendations for plan provisions. The recommendations are then approved by the Board of Education. The PERS is considered to be part of the District's financial reporting entity and is included in the District's financial report as a pension trust fund. Included within the fund is \$366,816 of assets belonging to the Town of Durham' employees. This amount is shown as a separate reservation of net assets.

### 2. Summary of Significant Accounting Policies and Plan Asset Matters

### a. Basis of Accounting

The fund's financial statements are prepared on the accrual basis of accounting. Contributions are recognized when due, pursuant to formal commitments and contractual requirements and investment income is recognized when earned and expenses (benefits and administration) are recognized when they are due and payable in accordance with the terms of the plan.

### b. Valuation of Investments

Investments are valued at fair value. Securities traded on a national exchange are valued at June 30, 2007 reported sales price. There are no individual securities that represent more than 5% of net assets at June 30, 2007.

### 3. Classes of Employees Covered

At July 1, 2007, membership of the plan consisted of:

Active plan members	78
Terminated vested participants	22
Participants in payment status	_8
Total	<u>108</u>

### C. <u>Pension Plans</u> (Continued)

### Regional School District No. 13 and the Town of Durham Employee Retirement Plan (Continued)

### 4. Benefit Provisions

### a. Benefit Provisions

The plan covers substantially all regularly employed, permanent non-certified employees of the District. In order to be eligible for the plan, the employee must complete twelve months of service, attain a minimum age of twenty and participate in the money accumulation pension plan.

Normal retirement date is at age sixty-five on completion of five years of service. The annual benefit is based upon 70% of average compensation less 100% of the social security reduced proportionately for each year of service less than 25, less the projected benefit provided by the money accumulation pension plan. The plan does not contain a provision for early retirement. The death benefit for the plan is the present value of accrued benefits.

Participants are vested after ten years of service.

### b. Contributions

Contribution requirements of the plan members and the District are established and may be amended by the Board of Education. Plan members are required to contribute 1% of their earnings to the plan. The District is required to contribute at an actuarially determined rate. The District's contribution for the year ended June 30, 2007, represented 3.39% of covered payroll. Administrative costs of the plan are financed through investment earnings of the plan's assets.

### 5. Three Year Trend Information

FISCAL YEAR ENDING	ANNUAL PENSION <u>COST (APC)</u>	ACTUAL CONTRIBUTION	PERCENTAGE OF APC CONTRIBUTED	NET PENSION ASSET	
2005	\$ 91,021	\$ 109,396	120%	\$ 188,214	
2006	87,830	98,183	112%	198,567	
2007	84,309	87,129	104%	201,387	

### C. Pension Plans (Continued)

### Regional School District No. 13 and the Town of Durham Employee Retirement Plan (Continued)

### 6. Actuarial Assumptions

The annual required contribution for the current year was determined as part of the July 1, 2006, actuarial valuation using the entry age normal cost method. The actuarial assumptions included:

a.	Investment rate of return	0.050/
b.	Projected salary increases (per year)	8.25%
c.		5.00%
	<del>-</del>	2.50%
a.	Cost of living adjustment	None
e.	The assumptions did not include post-retirement benefit increases	None
f.	Remaining amortization period (closed)	
	resumming amortization belief (closed)	14 years

### 7. Annual Pension Cost and Net Pension Asset (NPA)

The annual pension cost and net pension asset to Regional School District No. 13 and the Town of Durham Employee Retirement Plan for the current year were:

	<u> 2006 - 2007</u>
Annual required contribution.  Interest in net pension obligation.	\$ 76,255 ( 16,383)
Adjustment to annual required contribution	( 16,382) <u>24,436</u>
Annual pension cost  Contributions made	84,309 87,129
Net pension asset, July 1, 2006	198,567
Net pension asset, June 30, 2007	\$ 201.387

### C. Pension Plans (Continued)

### Money Accumulation Pension Plan

### 1. Plan Description

The District provides pension plan benefits for all noncertified employees working 20 hours per week or more through a defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are eligible to participate upon attaining age 21 and after completing one year of service. A Board consisting of employees of the District and the Town of Durham administers the plan. The District's contributions for each employee (and related earnings allocated to the employer contributions account) become fully vested at the earlier of the following dates: (a) the date of the participant's death; (b) the date the participant incurs total disability; (c) the date the participant attains normal retirement age; (d) the date of termination of this plan or the date of the complete cessation of employer contributions hereunder; or (e) the date the participant becomes 100% vested. Prior to becoming fully vested, the participant shall earn a vested interest in his employer contributions account in accordance with the following schedule:

VESTING SERVICING	VESTED INTEREST
Less than 3 years	0%
At least 3 years	20%
At least 4 years	40%
At least 5 years	60%
At least 6 years	80%
7 years or more	100%

### 2. Plan Provisions

Participants are always fully vested in their own contributions (and related earnings allocated to the participant contribution account).

The plan is accounted for using the accrual basis of accounting. Employer contributions are recognized when due. Investment income is recognized when earned. Securities traded on national exchanges are valued at the last reported sales price. Investments that do not have an established market value are reported at estimated fair value. No investments represent 5% or more of plan assets. Benefit and administrative expenses are recognized when incurred. Administrative expenses are financed from investment income.

### 3. Funding Policy

The District is required to contribute an amount equal to 5% of the payroll of the eligible employees. The District's total payroll for the year ended June 30, 2007, was \$17,378,679. The District's contribution amounted to \$122,884, which is equivalent to 5% of the annual active participants' payroll of \$2,457,680. Active enrollment in the plan is as follows:

Actively employed	83
Terminated participants	14
Total number of participants	97

### C. Pension Plans (Continued)

### Money Accumulation Pension Plan (Continued)

### 3. Funding Policy (Continued)

### COMBINING STATEMENT OF FIDUCIARY FUND NET ASSETS FIDUCIARY FUNDS JUNE 30, 2007

	PENSION TRUST FUNDS					
	MONEY ACCUMULATION PLAN	DEFINED BENEFIT PLAN	TOTAL PENSION TRUST FUNDS			
<u>ASSETS</u>						
CashInvestments:	\$ 11,361	\$ 2,051	\$ 13,412			
Money market funds Proprietary mutual funds	140,628	71,156 1,229,953	211,784 1,229,953			
Corporate bonds	58,100 724,020	1,422,755	58,100			
Common stock	1,783,933		724,020 1,783,933			
TOTAL ASSETS	2,718,042	1,303,160	4,021,202			
NET ASSETS						
Net assets held in trust for the Town of Durham						
employees	\$	\$ 366,816	\$ 366,816			
Net assets held in trust for District pension benefits	2,178,042	936,344	3,654,386			
TOTAL NET ASSETS	\$ 2,718,042	\$ 1,303,160	\$ 4,021,202			

### C. Pension Plans (Continued)

ADDITIONIC.

### Money Accumulation Pension Plan (Continued)

### 3. Funding Policy (Continued)

### COMBINING STATEMENT OF CHANGES IN FIDUCIARY FUND NET ASSETS FIDUCIARY FUNDS JUNE 30, 2007

ADDITIONS:			
Contributions:			
Employer	\$ 122,884	\$ 191,117	\$ 314,001
Employee		33,574	88,619
Total contributions	177,929	224,691	402,620
Investment income:			
Increase in fair value of investments	319,294	173,020	492,314
Interest and dividends		1,775	1,775
Total investment income	319,294	174,795	494,089
Less: investment expenses	<del></del>	7,996	7,996
Net investment income	319,294	166,799	486,093
TOTAL ADDITIONS	497,223	391,490	888,713
DEDUCTIONS:		·	
Benefits	190,953	114,433	305,386
CHANGES IN NET ASSETS	306,270	277,057	583,327
NET ASSETS – JULY 1, 2006	2,411,772	1,026,103	3,437,875
NET ASSETS – JUNE 30, 2007	\$ 2,718,042	\$ 1,303,160	\$ 4,021,202

### D. On-Behalf Payments

The amount recognized for revenue and expenditures for on-behalf payments relating to fringe benefits and salaries for the year ended June 30, 2007 was \$1,011,270. This includes \$1,011,270 recognized for revenues and expenditures related to pension contributions for its employees that the State of Connecticut paid directly to the State Teachers' Retirement Board for the year ended June 30, 2007.

### Required Supplementary Information

# REQUIRED SUPPLEMENTARY INFORMATION

# REGIONAL SCHOOL DISTRICT NO. 13 RETIREMENT SYSTEM - DEFINED BENEFIT PLAN

### SCHEDULE OF FUNDING PROGRESS

	{[B-A)/C]	OVER/UNDER FUNDED AAL AS A PERCENTAGE OF	COVERED PAYROL	14 8%	22.1%	31.5%	25.8%	22.5%	17.5%
	ပ	COVERED	FATROLL	\$ 1,782,478	1,855,255	1.860.777	1,981,612	2,134,717	2,253,463
(a) 4)	(4/b)	FUNDED AAL RATIO	OHO	27.8%	45.3%	44.5%	52.4%	.87.9%	96.3%
(A-R)		OVER (UNDER) FUNDED AAL		\$ (264,368)	(409,752)	(585,775)	(511,482)	(481,330)	(393,292)
B	ACTUARIALLY	ACCRUED LIABILITY (AAL) PROJECTED UNIT CREDIT		\$ 626,000	748,995	1,055,807	1,073,543	1,142,449	1,165,512
¥		ACTUARIAL VALUE OF ASSETS		\$ 361,632	339,243	470,032	562,061	661,119	772,220
		ACTUARIAL VALUATION DATE	JULY 1,	2001	2002	2003	2004	2005	2006

### Supplemental Schedules

### General Fund

The general fund is the principal fund of the District and is used to account for all activities of the District, except those required to be accounted for in another fund. The general fund accounts for the normal recurring activities of the District (i.e., salaries, employee benefits, purchased services, property services, operational services, supplies, etc.). These activities are funded principally by member town assessments and grants from other governmental units.

### GENERAL FUND SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2007

		ORIGINAL AND FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET
MEMBER TOWN ASSESSMENT	\$	28,122,480	28,122,480	s -
LOCAL SOURCES:				
Interest income		50,000	106,554	56,554
INTERGOVERNMENTAL:				
State receipts-building grants. Transportation. Special education. Adult education. Medicaid. Blind.		592,807 300,000 500,000	476,987 259,143 509,368 9,779 4,625 5,957	(115,820) (40,857) 9,368 9,779 4,625 5,957
TOTAL INTERGOVERNMENTAL		1,392,807	1,265,859	(126,948)
CHARGES FOR SERVICES: Buildings/grounds rentals Tuition		64,000 15,000	48,743 163,290	(15,257) 148,290
TOTAL CHARGES FOR SERVICES		79,000	212,033	133,033
OTHER REVENUE: Miscellaneous		15,000	57,458	42,458
TOTAL REVENUES		29,659,287	29,764,384	105,097
OTHER FINANCING SOURCES:  Transfer in		600,000	9,597	9,597 (600,000)
TOTAL OTHER FINANCING SOURCES		600,000	9,597	(590,403)
OTAL REVENUES AND OTHER FINANCING SOURCES	s	30,259,287 \$	29,773,981	

### GENERAL FUND SCHEDULE OF EXPENDITURES BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2007

	ORIGINAL AND FINAL BUDGET	ACTUAL		ARIANCE WITH AL BUDGET
SALARIES:				
Certified personnel	\$ 14,591,606	\$ 13,531,658	\$	1,059,948
Support personnel	3,002,854	3,113,387		(110,533)
TOTAL SALARIES	17,594,460	16,645,045		949,415
EMPLOYEE BENEFITS:	4 4 4 0 0 0 0	2 (01 02/		520 724
Employee benefits	4,142,000	3,621,276		520,724
PURCHASED SERVICES:	222.041	200 400		24.541
Education	333,941	309,400		24,541
Conferences	17,855	12,164		5,691
Professional	123,189	127,631		(4,442)
Technical	177,000	249,347		(72,347)
TOTAL PURCHASED SERVICES	651,985	698,542		(46,557)
PROPERTY SERVICES:	22.000	26.515		(0.515)
Disposal services	23,000	25,515		(2,515)
Snow removal	45,000	25,505		19,495
Lawn service	70,000	61,961		8,039
Repairs and maintenance	291,788	336,827		(45,039)
Rentals and leases	767,204 1,196,992	331,041 780,849		436,163 416,143
OPERATIONAL SERVICES: Pupil transportation. Field trips/athletics. Liability insurance. Dues and fees. Communication. Advertising. Printing. Tuition. Travel. TOTAL OPERATIONAL SERVICES.  SUPPLIES: Supplies. Books/resource materials. Electricity. Bottled gas. Heating oil. Gasoline and oil vehicles. TOTAL SUPPLIES.	1,058,625 37,970 111,000 39,579 115,943 17,000 35,889 997,932 18,063 2,432,001 485,314 212,048 530,000 8,500 270,000 137,100 1,642,962	1,858,172 49,465 93,610 37,230 97,649 23,888 25,558 881,846 20,200 3,087,618 460,375 188,550 633,382 7,967 293,551 3,367 1,587,192		(799,547) (11,495) 17,390 2,349 18,294 (6,888) 10,331 116,086 (2,137) (655,617) 24,939 23,498 (103,382) 533 (23,551) 133,733 55,770
CAPITAL IMPROVEMENTS/EQUIPMENT:				
Buildings	7,500	23,170		(15,670)
Equipment	3,647	24,036		(20,389)
TOTAL CAPITAL IMPROVEMENTS/EQUIPMENT	11,147	47,206		(36,059)
DEBT SERVICE:				
Interest	757,740	757,739		1
Principal	1,830,000	1,830,000		
TOTAL DEBT SERVICE	2,587,740	2,587,739		1
TOTAL EXPENDITURES	\$ 30,259,287	\$ 29,055,467	_ \$	1,203,820

### Nonmajor Governmental Funds

### **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

### **Permanent Funds**

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

COMBINING BALANCE SHEE

 THE TOUR DATE OF THE PARKET	NONMAJOR GOVERNMENTAL FUNDS	JUNE 30, 2007	_

			SPECIAL	SPECIAL REVENUE BONDS				PERMANENT		
	SCHOOL			SOLUTION TO STATE OF THE STATE				FUNDS		
	CAFETERIA	RESERVE	SUMMER	ARTS	ADULT		•	HAAKE	TOTAL	i g
ASSETS			SCHOOL	COUNCIL	EDUCATION	TOTAL	SMITH	HISTORY TOTAL		ENTAL
Cash Investments Interpretamental receivable Other assets.	\$ 2,931 74,837 9,515 9,765	\$ 54,558	\$ 6,825	\$ 2,908	\$ 7,850	\$ 75,072 150,390 9,515	5,148	\$ 29,375	34,523 18	75,072
TOTAL ASSETS	\$ 97,048 \$	\$ 130,111.	\$ 6,825	\$ 2,908	\$ 7,850	9,765 \$ 244,742	\$ 5,148	\$ 29.375 \$	34.523 \$ 27	9,515
LIABILITY: Accounts payable	\$ 8,394	٠,	v	·	,					
FUND BALANCES: Teserved for endowments.				2	5	\$ 8,394	\$	8	5	8,394
Unreserved and undesignated  7 Total Fund Balances	88,654	130,111	6,825	2,908	7,850	236,348	2,533	10,000	12,533	12,533
TOTAL LIABILITY AND FUND BALANCES	88,654	130,111	6,825	2,908	7,850	236,348	5,148			8,338
	S 97,048 S	\$ 130,111	\$ 6,825	\$ 2,908	\$ 7,850	\$ 244,742	\$ 5.148			270.871

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2007

			SPECIAL RE	SPECIAL REVENUE FUNDS				PERMANENT FUNDS			
	SCHOOL CAFETERIA FUND	RESERVE	SUMMER	ARTS COUNCIL	ADULT EDUCATION	TOTAL	A. SMITH	HAAKE SCIENCE & HISTORY	TOTAL	TOTAL NONMAJOR GOVERNMENTAL FUNDS	L JOR ENTAL 1S
REVENUES: Local sources Interprovenmental Contributions Charges for services	\$ 537 85,169 423,369	39,888	17,498	3 1,000	\$ 15.291	\$ 3,506 85,169 40,888 456,158	\$ 149	\$ 11,310	\$ 11,459	~ & 4 32	14,965 85,169 40,888 456,158
TOTAL REVENUES.	\$09,075	42,857	17,498	1,000	15,291	585,721	149	11,310	11,459	.65	597,180
EXPENSES: Current: Salaries Supplies	259,643 259,862		15,629		13,812 4,745	289,084 264,607				28.	289,084 264,607
TOTAL EXPENSES	\$19,505		15,629		18,557	553,691				55.	169'853
NET CHANGE IN FUND BALANCES.	(10,430)	42,857	1,869	000'1	(3,266)	32,030	149	11,310	11,459	4	43,489
FUND BALANCES, JULY 1, 2006	99,084	87,254	4,956	1,908	11,116	204,318	4,999	18,065	23,064	22.	227,382
FUND BALANCES, JUNE 30, 2007	\$ 88,654	\$ 130,111	\$ 6.825	\$ 2,908	\$ 7,850	\$ 236,348	\$ 5,148	\$ 29,375	\$ 34,523	\$ 27(	270,871

### Fiduciary Funds

Fiduciary funds are used to account for assets held by the Town in a trustee capacity for individuals, private organizations or other governments.

### **Pension Trust Funds**

A fiduciary fund type used to report resources that are required to be held in trust for the members and beneficiaries of defined benefit pension plans.

### **Private-Purpose Trust Funds**

A fiduciary trust fund type is used to report all trust arrangements, other than those properly reported in pension trust funds or investment trust funds, under which principal and income benefit individuals, private organizations, or other governments.

### **Agency Funds**

Agency funds are used to report resources held by the reporting government in a purely custodial capacity (assets equal liabilities).

### COMBINING STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2007

	PEN	PENSION TRUST FUNDS	ı		PRIVATE-PURPOSE TRAIST EINES	POSE TRIET	אלואו ויי	
	MONEY ACCUMULATION PLAN	DEFINED BENEFIT PI AN	TOTAL PENSION TRUST	ય		9	CONCI	TOTAL PRIVATE- PURPOSE
ASSETS			LONDS	MASON	MOELLER	LYMAN	AN	TRUST FUNDS
Cash. Investments:	\$ 11,361	\$ 2,051	\$ 13,412	<b>6</b>	\$ 502	s,	2.239	,
Money market funds Proprietary mutual funds	140,628	71,156	211,784	4,999			Ì	
U.S. government obligations. Common stock	58,100 724,020 1,783,933		58,100 58,100 724,020					
TOTAL ASSETS.	2,718,042	1,303,160	4,021,202	4,999	\$02		2 239	7 740
NET ASSETS								0+/*/
Held in Trust for. Town of Durham employees pension benefits. Regional School District No. 13 employees pension benefits Individulas.	2,718,042	366,816 936,344	366,816 3,654,386					ı
TOTAL MET ACCUTOR STATES AS ASSESSED.				4,999	502		2,239	7,740
BENEFITS AND OTHER PURPOSES	\$ 2,718,042	\$ 1,303,160	\$ 4,021,202	\$ 4,999	\$ 502	\$	2,239	\$ 7,740

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2007

		PENSIO	PENSION TRUST FUNDS	S		PRIVATE-PUR	PRIVATE-PURPOSE TRUST FUNDS	SC	
	MONEY ACCUMULATION PLAN	re con contraction	DEFINED BENEFIT PLAN	TOTAL PENSION TRUST FUNDS	R. MASON	MOELLER	P. LYMAN	TOTAL PRIVATE- PURPOSE TRUST FUNDS	1 中田 4 7
ADDITIONS: Contributions: Employer. Employee.	\$ 12	122,884 55,045	\$ 191,117 33,574	\$ 314,001 88,619	s,	•	<sub>د</sub>	s	• •
Total contributions	17	177,929	224,691	402,620	•		•		· •
Investment income: Increase in fair value of investments. Interest and dividends.	31	319,294	173,020	492,314	30		9		36 .
Total investment income	31	319,294	174,795	494,089	30	,	9		36
Less: investment expenses			7,996	7,996					-1
Net investment income	31	319,294	166,799	486,093	30		9		36
TOTAL ADDITIONS.	64	497,223	391,490	888,713	30	:	9		36
DEDUCTIONS: Benefits.	19	190,953	114,433	305,386					4
CHANGES IN NET ASSETS	30	306,270	277,057	583,327	30	•	9		36
NET ASSETS - JULY 1, 2006	2,41	2,411,772	1,026,103	3,437,875	4,969	502	2,233	7,7	7,704
NET ASSETS - JUNE 30, 2007	\$ 2,71	2,718,042	\$ 1,303,160	\$ 4,021,202	\$ 4,999	\$ 502	\$ 2,239	\$ 7,740	04

### AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITY FOR THE YEAR ENDED JUNE 30, 2007

		BALANCE LY 1, 2006	Α	DDITIONS	DE	DUCTIONS	BALANCE NE 30, 2007
ASSETS							
CASH: Student activities Middlesex consortium	\$	188,497 75,959	\$	666,121 92,764	\$	717,921 155,193	\$ 136,697 13,530
Total Cash		264,456		758,885		873,114	150,227
INVESTMENTS: Student activities-certificates of deposit		88,255		2,415			90,670
TOTAL ASSETS	<u>\$</u>	352,711	\$	761,300	s	873,114	\$ 240,897
LIABILITY							
Due to student groups and others	\$	352,711	\$	761,300	s	873,114	\$ 240,897

### COMPUTATION OF DEBT LIMIT AND DEBT MARGIN - THE DISTRICT June $30,\,2007$

		TOW	N OF		
	MII	ODLEFIELD		DURHAM	TOTAL
Total Fiscal Year 2006-07					
Member Town Assessments	\$	9,544,770	\$	18,577,710	\$28,122,480
Base for Establishing Debt Limit	\$	9,544,770	\$	18,577,710	\$28,122,480
Debt Limit: Limit for School Building Purposes (2.25 times base)					\$63,275,580
Indebtedness: Bonds outstanding					18,670,000
Less: State Grants Receivable: Region 13					2,420,968
Net Indebtedness					16,249,032
Debt Limitation in Excess of Net Indebtedness					\$47,026,548

### Federal Single Audit

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2007

FEDERAL GRANTOR/PASS-THROUGH GRANTOR/PROGRAM TITLE	FEDERA CFDA NUMBE	PROJECT	EXPE	NDITURE
U.S. DEPARTMENT OF AGRICULTURE				
Passed through State Department of Education				
National School Lunch Program				
Department of Administrative Services:	10.553		\$	50,395
Food Distribution	10.550			20 594
TOTAL U.S. DEPARTMENT OF AGRICULTURE				29,584
LS. DEPARTMENT OF FOLICATION				79,979
Passed through State Department of Education				
THE I Grants to Local Educational Agencies				
Title I Grants to Local Educational Agencies		861-500030100		16,965
- Barreton	••	861-600030101		147,212
TOTAL TITLE I GRANTS TO LOCAL EDUCATIONAL AGENCIES				
	. 84.010			164,177
State Program Improvement Grant	84.323			15,306
Vocational Education - Basic Grants to States	84,048	001 600120101		
		901-600130101		23,635
Safe and Drug-Free Schools and Communities - State Grants.		929-500031100		2 602
Safe and Drug-Free Schools and Communities - State Grants.		929-600031101		2,683 769
TOTAL SAFE AND DRUG-FREE SCHOOLS AND COMMUNITIES -				709
STATE GRANTS				
		_		_ 3,452
Innovative Education Program Strategies.				
Innovative Education Program Strategies.		942-500030100		2,105
		942-600030101		1,436
TOTAL INNOVATIVE EDUCATION PROGRAM STRATEGIES	84 200			
		-		3,541
Special Education - Preschool Grants (IDEA, Preschool)		961 600021100		
Special Education - Preschool Grants (IDEA, Preschool)		963-500031100		3,722
		963-600031101 _		12,078
TOTAL SPECIAL EDUCATION • PRESCHOOL GRANTS (IDEA, PRESCHOOL)	84.173			15,800
		_		10,000
Special Education - State Grants (IDEA)		962-500031100		53,967
Special Education - State Grants (IDEA).		962-600031101	:	326,283
TOTAL SPECIAL EDUCATION - STATE GRANTS (IDEA)	84.007			
		_		80,250
Fechnology Literacy Challenge Fund		019 600020100		
Fechnology Literacy Challenge Fund.		918-500030100		394
		918-600030101		55
TOTAL TECHNOLOGY LITERACY CHALLENGE FUND	84.318			440
	04.510	-		449
mproving Teacher Quality State Grants		924-500030100		4,893
mproving Teacher Quality State Grants.		924-600030101		
		×21-000030101		33,453
OTAL IMPROVING TEACHER QUALITY STATE GRANTS	84.367			29 246
				<u>38,346</u>
mergency Impact Aid- Displaced Students	84.938			3,000
TAL U.S. DEPARTMENT OF EDUCATION		<del></del>		
			64	47,956
AL FEDERAL AWARDS		<del></del>		

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2007

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Regional School District No. 13 conform to accounting principles generally accepted in the United States of America promulgated by the Governmental Accounting Standards Board. The following is a summary of the more significant policy relating to Federal awards:

### Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards is presented on the modified accrual basis of accounting and a current financial resources measurement focus. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States</u>, <u>Local Governments</u>, and <u>Non-Profit Organizations</u>.

### 2. NONCASH FEDERAL AWARDS

The District received and expended \$29,584 of USDA donated Commodities under the Federal Food Distribution Program.

### SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2007

• There were no findings or questioned costs reported in the prior year.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2007

I - <u>SUMMARY OF AUDITORS' RESULTS</u>	
Financial Statements	
Type of auditors' report issued: <u>Unqualified</u>	
Internal control over financial reporting:	
Material weakness(es) identified?	yesno
Significant deficiency(ies) identified that are	
not considered to be material weaknesses?	x yesnone reported
Noncompliance material to financial statements noted?	yesx_no
Federal Awards	
Internal control over major programs:	
Material weakness(es) identified?	yes x no
Significant deficiency(ies) identified that are	
not considered to be material weakness(es)?	yesx_none reported
Type of auditors' report issued on compliance	
for major programs:  Unqualified	
Any audit findings disclosed that are required	
to be reported in accordance with	
Circular A-133, Section .510(a)?	yesx_no
Identification of major programs:	
CFDA NUMBER	NAME OF FEDERAL PROGRAM
84.027/84.173	Special Education – Cluster
Dollar threshold used to distinguish	
between Type A and Type B programs:	\$ 300,000
	•
Auditee qualified as low-risk auditee?	<u>x</u> yesno

### II - FINANCIAL STATEMENT FINDINGS

- We issued our report dated November 27, 2007, on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with Government Auditing Standards.
- Our report on compliance indicated no reportable instances of noncompliance.
- Our report on internal control over financial reporting indicated a significant deficiency.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2007

### II - FINANCIAL STATEMENT FINDINGS (Continued)

FINDING # 2007-01

### Criteria:

The District does not prepare complete financial statements and notes to the financial statements in preparation of the audit in accordance with accounting principles generally accepted in the United States of America.

### Condition

The District has insufficient expertise in selecting and applying accounting policies that are in conformity with accounting principles generally accepted in the United States of America. Due to the continuing issuance of new accounting principles and auditing standards, this deficiency is not uncommon in small organizations.

### **Questioned Cost**

None

### Context

The District has insufficient expertise in selecting and applying accounting policies that are in conformity with accounting principles generally accepted in the United States of America. Due to the continuing issuance of new accounting principles and auditing standards, this deficiency is not uncommon in small organizations.

### **Effect**

There is no effect.

### Cause

This is a control deficiency that is a significant deficiency as defined by the current auditing literature regarding the preparation of financial statements.

### Recommendation

None

### III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No findings or questioned costs related to Federal Award programs.



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### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Regional School District No. 13 Durham, Connecticut

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Regional School District No. 13, as of and for the year ended June 30, 2007, which collectively comprise the District's basic financial statements and have issued our report thereon dated November 27, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more than inconsequential will not be prevented or detected by the District's internal control. We consider the deficiency described in the accompanying schedule of findings and responses to be a significant deficiency in internal control over financial reporting.



Regional School District No. 13 Page Two

### Internal Control Over Financial Reporting (Continued)

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that the significant deficiency described above is not a material weakness.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under Government Auditing Standards and which is described in the accompanying schedule of findings and responses as item 2007-01.

We noted certain matters that we reported to management of the District in a separate letter dated November 27, 2007.

This report is intended solely for the information and use of management, the Board of Education, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

New London, Connecticut

Kostin, Ruffkess & Company, uc

November 27, 2007



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### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of Education Regional School District No. 13 Durham, Connecticut

### Compliance

We have audited the compliance of Regional School District No. 13, with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to its major federal programs for the year ended June 30, 2007. The District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended June 30, 2007.

### Internal Control Over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly we do not express an opinion on the effectiveness of the District's internal control over compliance.



Regional School District No. 13 Page Two

### Internal Control Over Compliance (Continued)

A control deficiency in a District's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the District's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance and its operation that we consider to be material weaknesses, as defined above.

### Schedule of Expenditures of Federal Awards

Kostin, Ruffkess & Company, uc

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the District, as of and for the year ended June 30, 2007, and have issued our report thereon dated November 27, 2007. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of management, the Board of Education, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than those specified parties.

New London, Connecticut

November 27, 2007

### State Single Audit

### SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED JUNE 30, 2007

STATE GRANTOR/PASS-THROUGH GRANTOR/PROGRAM TITLE	STATE GRANT PROGRAM IDENTIFICATION NUMBER	EXPENDITURES
COMISSION ON CULTURE AND TOURISM:  Local Arts Agency Program  DEPARTMENT OF EDUCATION:	11000-CAT45200-10009	\$ 3,500
Child Nutrition Program - School Lunch State Match	11000-SDE64000-16072 11000-SDE64000-17030 12052-SDE64000-40312 11000-SDE64000-17057	4,770 35,000 127,268 28,600
TOTAL STATE FINANCIAL ASSISTANCE BEFORE EXEMPT PROGRAMS.		199,138
DEPARTMENT OF EDUCATION:		
School Construction Projects - Interest School Construction Progress Payments Transportation of School Children - Public School Construction Projects - Principal Special Education - Excess Cost Special Education - AP1 Regular Education 1 TOTAL STATE FINANCIAL ASSISTANCE	11000-SDE64000-17014 11000-SDE64000-17014 11000-SDE64000-17027 11000-SDE64000-17014 11000-SDE64000-17047 11000-SDE64000-17047	36,478 219,435 230,543 252,499 373,229 136,139
TOTAL STATE FINANCIAL ASSISTANCE		\$ 1,447,461

### NOTE TO SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED JUNE 30, 2007

Various departments and agencies of the State of Connecticut have provided financial assistance to Regional School District No. 13 through grants and other authorization in accordance with the General Statutes of the State of Connecticut. These financial assistance programs fund several programs relating to education.

### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the Regional School District No. 13 conform to accounting principles generally accepted in the United States of America promulgated by the Governmental Accounting Standards Board. The following is the significant policy relating to state financial assistance:

### **Basis of Presentation**

The accompanying Schedule of Expenditures of State Financial Assistance is presented on the modified accrual basis of accounting and a current financial resources measurement focus.

The Schedule of Expenditures of State Financial Assistance, contained in this report, is prepared based on regulations established by the State of Connecticut Office of Policy and Management. In accordance with these regulations (Section 4-236-22), certain grants are not dependent on expenditure activity and, accordingly, are considered to be expended in the fiscal year of receipt. These grant program receipts are reflected in the expenditures column of the Schedule of Expenditures of State Financial Assistance.

### SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2007

There were no findings or questioned costs reported in the prior year.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2007

### I - <u>SUMMARY OF AUDITORS' RESULTS</u>

Financial Statements		
Type of auditors' report issued:	Unqualified	
<ul> <li>Internal control over financial reporting:</li> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified that are</li> </ul>	yesx_no	
not considered to be material weaknesses?	_x_yesnone rep	orted
Noncompliance material to financial statements noted?	yesx_no	
State Financial Assistance		•
<ul> <li>Internal control over major programs:</li> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified that are not considered to be material weakness(es)?</li> </ul>	yesx_no	orted
Type of auditors' report issued on compliance for major programs:	Unqualified	
Any audit findings disclosed that are required to be reported in accordance with Section 4-236-24 of the Regulations to the State Single Audit Act?	yesx_no	
Identification of major programs:		•
State Grantor and Program	State Grant Program Identification Number	<u>Expenditures</u>
State Funds for Technology Infrastructure	12052-SDE64000-40312	\$ 127,268

### II. FINANCIAL STATEMENT FINDINGS

- We issued our report dated November 27, 2007, on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with Government Auditing Standards.
- Our report on compliance indicated no reportable instances of noncompliance.
- Our report on internal control over financial reporting indicated a significant deficiency.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2007

### II. <u>FINANCIAL STATEMENT FINDINGS</u> (Continued)

**FINDING # 2007-01** 

### Criteria:

The District does not prepare complete financial statements and notes to the financial statements in preparation of the audit in accordance with accounting principles generally accepted in the United States of America.

### Condition

The District has insufficient expertise in selecting and applying accounting policies that are in conformity with accounting principles generally accepted in the United States of America. Due to the continuing issuance of new accounting principles and auditing standards, this deficiency is not uncommon in small organizations.

### **Questioned Cost**

None

### **Context**

The District has insufficient expertise in selecting and applying accounting policies that are in conformity with accounting principles generally accepted in the United States of America. Due to the continuing issuance of new accounting principles and auditing standards, this deficiency is not uncommon in small organizations.

### **Effect**

There is no effect.

### **Cause**

This is a control deficiency that is a significant deficiency as defined by the current auditing literature regarding the preparation of financial statements.

### Recommendation

None

### III. STATE FINANCIAL ASSISTANCE FINDINGS AND QUESTIONED COSTS

No findings or questioned costs related to State Financial Assistance programs.



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### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Regional School District No. 13 Durham, Connecticut

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Regional School District No. 13, as of and for the year ended June 30, 2007, which collectively comprise the District's basic financial statements and have issued our report thereon dated November 27, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more than inconsequential will not be prevented or detected by the District's internal control. We consider the deficiency described in the accompanying schedule of findings and responses to be a significant deficiency in internal control over financial reporting.



Regional School District No. 13 Page Two

### Internal Control Over Financial Reporting (Continued)

Lostin, Ruffkess & Company, uc

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that the significant deficiency described above is not a material weakness.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u> and which is described in the accompanying schedule of findings and responses as item 2007-1.

We noted certain matters that we reported to management of the District in a separate letter dated November 27, 2007.

This report is intended solely for the information and use of management, the Board of Education, state awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

New London, Connecticut

November 27, 2007



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### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE STATE SINGLE AUDIT ACT

Board of Education Regional School District No. 13 Durham, Connecticut

### Compliance

We have audited the compliance of Regional School District No. 13, with the types of compliance requirements described in the Office of Policy and Management Compliance Supplement that are applicable to each of its major state programs for the year ended June 30, 2007. The major state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major state programs is the responsibility of the District's management. Our responsibility is to express an opinion on compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States; and the State Single Audit Act (C.G.S. Sections 4-230 to 4-236). Those standards and the State Single Audit Act require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to each of its major state programs for the year ended June 30, 2007.

### Internal Control Over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to state programs. In planning and performing our audit, we considered the internal control over compliance with requirements that could have a direct and material effect on a major state program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.



Regional School District No. 13 Page Two

### Internal Control Over Compliance (Continued)

A control deficiency in a District's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a state program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to administer a state program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a state program that is more than inconsequential will not be prevented or detected by the District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a state program will not be prevented or detected by the District's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

### Schedule of Expenditures of State Financial Assistance

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the District, as of and for the year ended June 30, 2007, and have issued our report thereon dated November 27, 2007. Our audit was performed for the purpose of forming opinions on the financial statements taken as a whole. The accompanying schedule of expenditures of state financial assistance is presented for purposes of additional analysis as required by the State Single Audit Act and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of management, the Board of Education, the Office of Policy and Management, and state awarding agencies and is not intended to be and should not be used by anyone other than those specified parties.

Kostin, Ruffkess & Company, uc New London, Connecticut

November 27, 2007